UNCTAD Regional Workshop 5 – 7 December 2017, Bridgetown, Barbados

"Climate Change Impacts and Adaptation for Coastal Transport Infrastructure in the Caribbean"

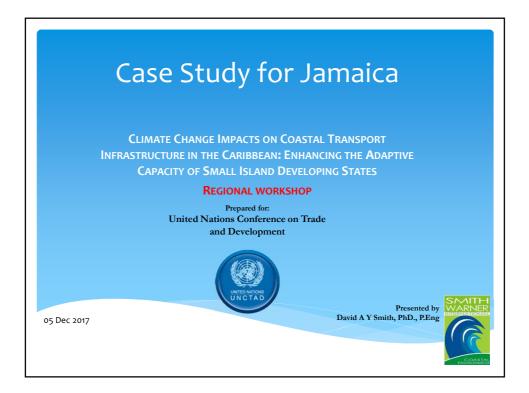
Case Study Jamaica: approach, methods and key findings

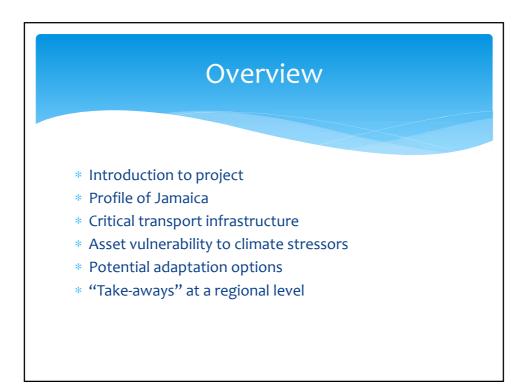
By

David A.Y. Smith

Smith Warner International, Jamaica

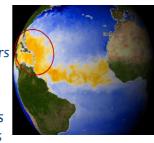
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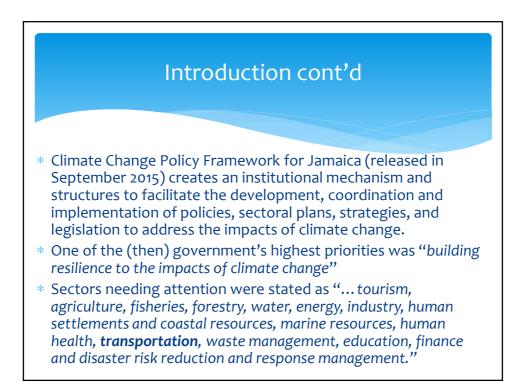


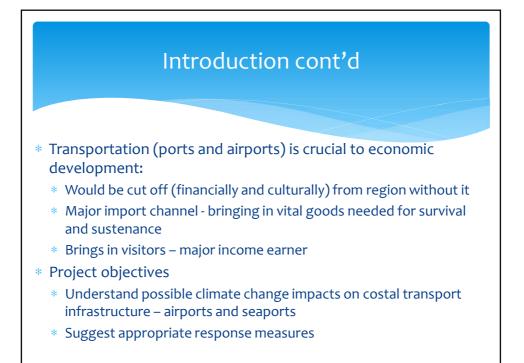
Introduction

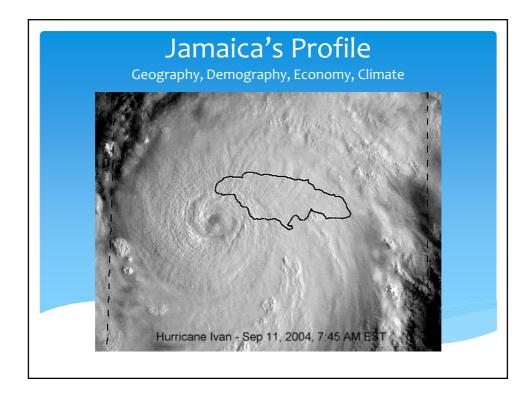
- * Climate change has most dramatic impacts on
 - (a) small island countries,
 - (b) countries with low-lying coastal areas,
 - (c) countries with areas prone to natural disasters
- * Caribbean located in "hurricane alley" of the Atlantic
- * Caribbean islands are small with mountainous interiors and populated narrow coastal plains



* Caribbean economies depend on natural resources which means limited financial, technical and institutional capacity for adaptation









- 4th largest island country in the Caribbean Sea
- * 10,990km², approx. 234km long and 80km wide
- Volcanic origin, mountainous interior, with a narrow, discontinuous coastal plain around the edges
- Bays, small cays and attractive white-sand beaches are a large draw for tourists
- * >100 rivers, most of them small, unexplored and not navigable



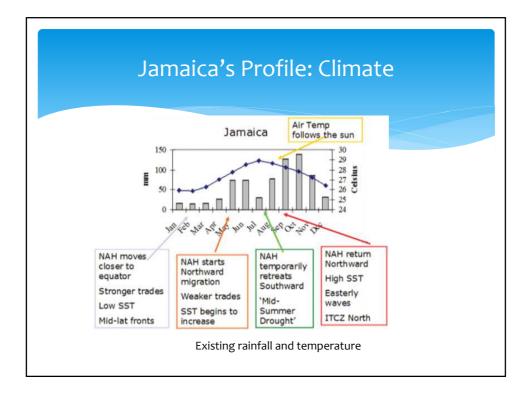
USA and the Caribbean and Latin Americas.

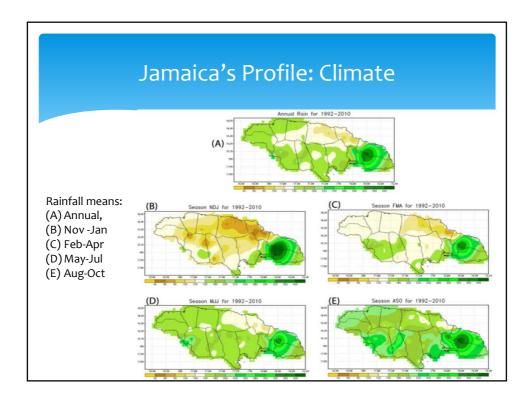
Jamaica's Profile: Demography Approximate population 2.8 million (almost 50/50 split between males and females) Population growth rate is decreasing – this is due to decreasing birth rate and is also influenced by migration Migration has a significant effect on the island's socio-economics: Local migration (rural to cities) puts stress on the resources of already dense urban areas Foreign migration causes "brain drain". Mostly the more educated migrate -85 per cent of Jamaicans who have migrated are tertiary graduates Jamaica's population has limited skilled resources. The country's work force is comprised as follows: * 69% have received no training whatsoever * 24% are equipped with either a vocational certificate or degree * 6% had received on-the-job training or apprenticeship * The labour force breakdown by sector is: Agriculture 17%, Industry 19% and Services 64%.

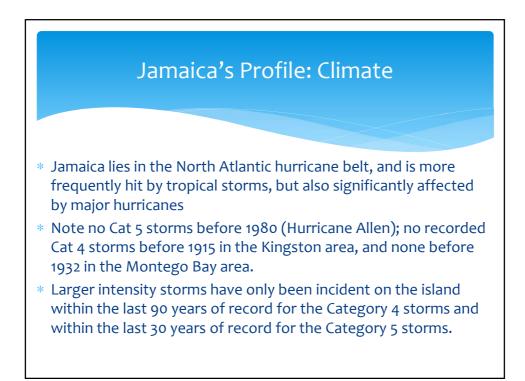
Jamaica's Profile: Economy

- * Jamaica has one of the slowest growing economies compared to other developing countries due to "chronic state of fiscal imbalance, underutilization of productive capacity, economic waste of capital and concentration of capital investment in highly capital-intensive sectors and economic enclaves" and related to "crime and violence, corruption, taxation, supply of electricity, finance and macroeconomic instability."
- Over the last 10 years GDP ranged from 12.0 14.75 billion US dollars, very small (~ 0.02%) compared to world economy
- Services sector accounts for > 70% of GDP; foreign exchange is earned through tourism, remittances and bauxite (collectively ~30% of GDP)

Given the slow growth and fragility of Jamaica's economy, the impact of climate change, natural disasters or any other disruption in services is likely to have large and far-reaching effects.







Jamaica's Profile: Climate

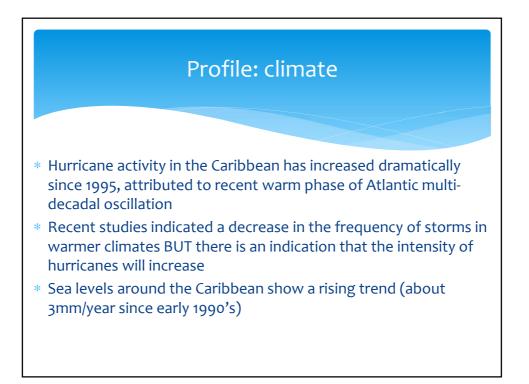
Long-term climate data indicates:

- * Warming trend in Jamaican temperatures
- * Annual and seasonal rate of temperature increase ranges from 0.20 – 0.31 °C per decade
- * Frequency of very hot days and nights has increased by 6% (an additional 22 days per year) every decade
- * Frequency of 'cold' nights has decreased at a rate of 4% fewer 'cold' nights i.e. 14 fewer cold nights in every year per decade
- * Large increases in sunshine hours Mar-Aug
- * Increases in annual & seasonal wind speed

Jamaica's Profile: Climate

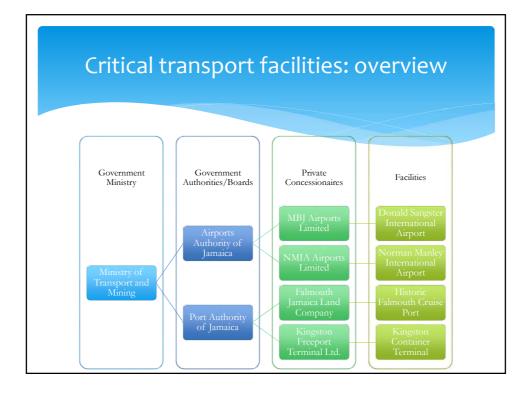
Climate models for Jamaica predict:

- * Increasing temperatures
- * Increasing numbers of hot days/nights
- * Decreasing numbers of cold days/nights
- * Decreases in annual rainfall
- * Increased drying
- * Fewer extreme rainfall events
- * Increase in sunshine hours
- * Increase in mean wind speeds over Jamaica









Critical transport facilities: Donald Sangster International Airport

Because of its location on the north coast, near hotels and tourist attractions, DSIA is a critical tourist gateway





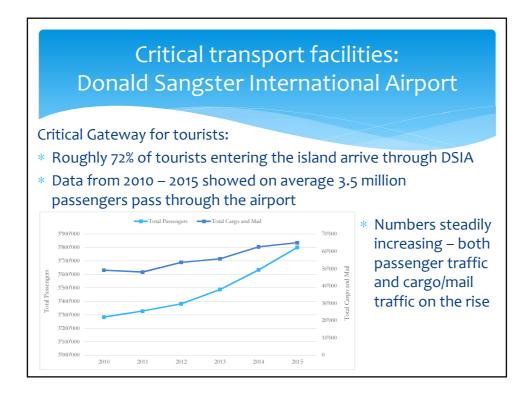
Critical transport facilities: Donald Sangster International Airport

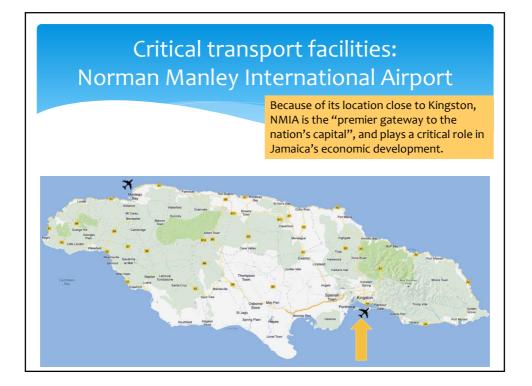
- One runway (2662.4m long by 46m wide) with 3 taxiways leading to it
- Runway has constant elevation of 1.37m above MSL along its entire length, except at easternmost end where elevation drops to 1.18m
- * Runway averages 195m away from the coastline (144m at its closest and 222m at its farthest)
- * One control tower
- * Nineteen (19) gates
- * 2 electrical feeders; 4 generators; fuel farms; JPS substations

Critical transport facilities: Donald Sangster International Airport

Plans for improvement:

- * New concourse opened (2005)
- * New customs hall, arrivals lobby and transport centre (2007)
- * Relocation of immigrations hall and duty-free mall (2008)
- * Some indication of long-term plans to lengthen the runway to accommodate larger plans
- * NO plans to raise the runway (in the near to medium term)





Critical transport facilities: Norman Manley International Airport



Critical transport facilities: Norman Manley International Airport * Located on the Palisadoes peninsula, ~20 minutes from Jamaica's business centre, Kingston * Provides air service mostly for business travel to and from Kingston as well as air cargo service * Surrounded by Kingston Harbour (north) & Caribbean Sea (east & south) * One runway: 2,716m long by 46m wide – 4 taxiways; +2.8m amsl * Large air cargo facilities * Terminal facility expansion and upgrade as well as ancillary service upgrades were completed in 2009

Critical transport facilities: Norman Manley International Airport

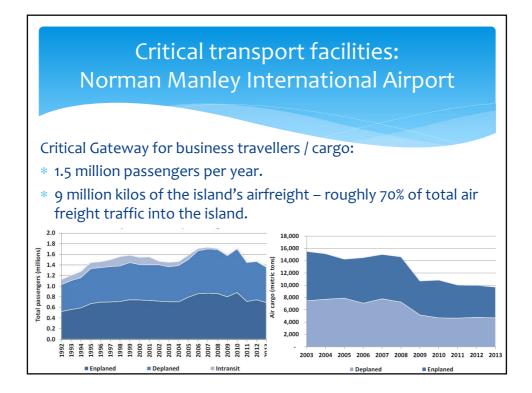
 NMIA is accessible only by one road, a 5km strip (Norman Manley Highway) that, until recently, was impassable during even minor storm events

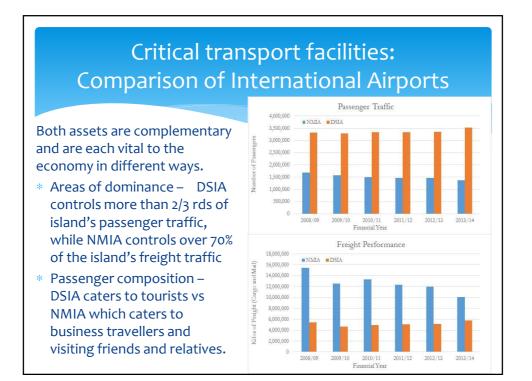


Critical transport facilities: Norman Manley International Airport

Plans for improvement:

- * Development of an ICAO compliant runway strip and runway end safety area (RESA) at each runway end without reducing current runway declared distances.
- * Extension of the runway by an additional 500 metres, into Kingston Harbour.
- * ICAO compliant taxiway separations for Code E operations (to be completed by 2020)
- * NO immediate plans to raise the runway
- * Terminal building upgrades
- * Ancillary services improvements





Critical transport facilities: Historic Falmouth Cruise Port



Critical transport facilities: Historic Falmouth Cruise Port

- * Opened for docking in March 2011
- * Operated by Falmouth Jamaica Land Company, formed under a partnership between Royal Caribbean Cruise Lines and Port Authority of Jamaica.
- * Newest facility to serve the Jamaican cruise industry
- Located on north coast near attractions, and conveniently located between tourist hubs Montego Bay (29km to the west) and Ocho Rios (95km to the east).
- * Only one roadway access: off Trelawny St in the town of Falmouth. Because of the port's location, it's impossible to access without driving through the small town's narrow, potholed roads, susceptible to flooding due to poor drainage

Critical transport facilities: Historic Falmouth Cruise Port



Critical transport facilities: Historic Falmouth Cruise Port

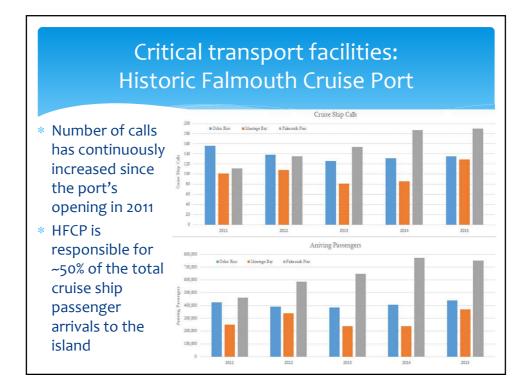
- Two berths: 340m on the western boundary and 335m metres on the eastern boundary, each berth features different draughts
- * ~114,500m² stretching from berth to inland boundaries
- * EIA for the pier shows level of all pier structures at ~
 +3.00m above Chart datum (no elevation data received to confirm)

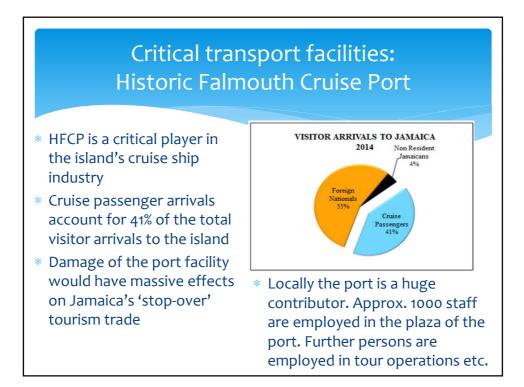


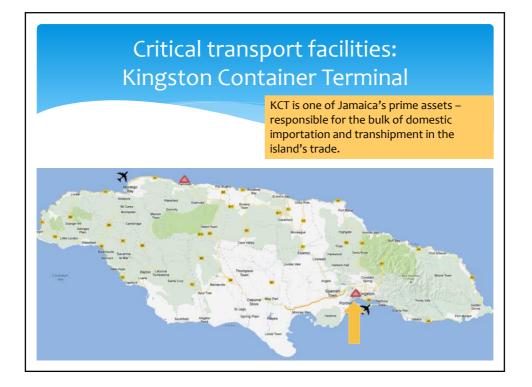
Critical transport facilities: Historic Falmouth Cruise Port

Plans for expansion:

- * Dredging of berths and boat channel to accommodate larger draught vessels
- * HFCP facility would be the only Jamaican cruise port that will allow the berthing of two GENESIS/OASIS class vessels, with a passenger capacity <u>each</u> of 6,000 once planned expansion works are completed







Critical transport facilities: Kingston Container Terminal

- Operations started in 1975 with two berths and two container stacking cranes
- Has been almost continuously ongoing expansion and improvement of the facility to adapt to an everchanging market
- * Three terminals North, South and West
- * Electricity provided by JPS
- Water supplied by NWC with a backup supply in the form of a 300,000 gallon tank



Critical transport facilities: Kingston Container Terminal

Plans for improvement :

(as per terms of concessionaires agreement)

- * Capital dredging to a draught of 15.5 metres
- * Strengthening of the existing quay walls to accommodate the larger vessels and equipment
- * Optimization of existing facilities berths and addition of new equipment
- * After works have been completed, KCT will increase its annual capacity up to 3.6 million TEU containers from its current capacity of 2.8 million TEUs.

Critical transport facilities: Kingston Container Terminal

Critical transshipment hub:

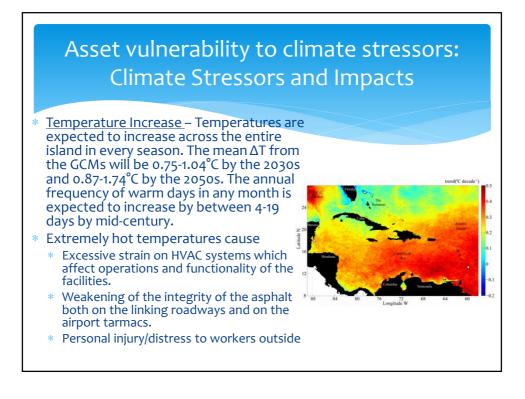
- Roughly 8 million metric tonnes of transhipment cargo is being handled annually
- The bulk of the business is transhipment - of the total amount handled, about 86% were transhipments and 12% were domestic containerized cargo
- ECLAC ranked the KCT as 8th in Latin America and the Caribbean based on throughput.



Critical transport facilities: Kingston Container Terminal

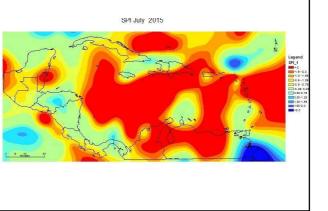
Four times as many goods are being imported than are being exported, highlighting the criticality of the KCT for imports. Close to a million metric tonnes of cargo are brought into the island on an annual basis through this port alone.





Asset vulnerability to climate stressors: Climate Stressors and Impacts

- * <u>More Severe Droughts</u> GCM's suggest that 2030's will be 4% drier, 2050's will be 10% drier.
- * Droughts will
 - Stress already very limited water supply
 - * Coupled with hot temperatures will make country less attractive to visitors
 - Affect how staff functions at the facilities



Asset vulnerability to climate stressors: Climate Stressors and Impacts

- * Sea Level Rise Expected in the range of 0.4-0.67m by the end of the century.
- * SLR dangerous for ALL facilities as low-lying areas and access roads are at risk of being inundated.
- * <u>More Intense Storms</u> wind speed increases of +2 to +11% and rainfall rates increasing +20% to +30% for the hurricane's core. Up to 80% increase in the frequency of Cat 4 & Cat 5 storms over the next 80 years.
- * The wave action; storm surge; and flooding linked to hurricanes tend to result in large disruptions in the service operations of both the airports and seaports and can also cause significant damage to the facilities and equipment.

Asset vulnerability to climate stressors: Operational Threshold Method

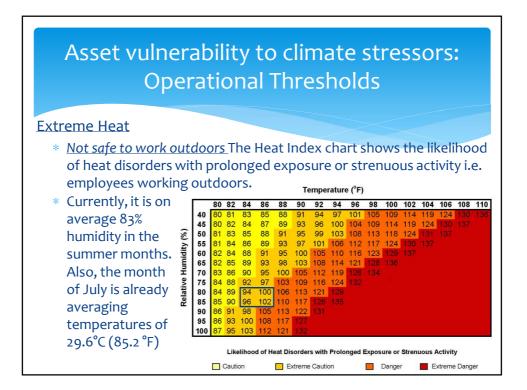
An optimal process for determining the vulnerability of the specific facilities to climate stressors is :

- Determine operational climatic thresholds from airports and seaports. These thresholds should be related to climatic factors for which time series can be easily obtained.
- Collation from the available data of a time series relevant to the critical asset operational life time of temperature, precipitation and wind at the asset sites.
- Comparison of Step 1 data and Step 2 data to record potential times of overlap which would equate to disruption (and possible damages) at the site.
- * **Identification of data bases** containing time series of projections on temperature, precipitation and winds for different scenarios.
- Estimation of ranges of inundation due to Sea Level Rise predicted by suitable morpho-dynamic model ensembles. [Ideally, forcing will be under MSLRs projected for the same periods and scenarios as the other climatic factors identified in Step 4].
- * **Comparison of future projections with the existing operational thresholds** for the critical assets. These are going to be related to impacts by (a) changes in the means and (b) changes in extremes.

Asset vulnerability to climate stressors: Operational Threshold Method

Difficulty in acquiring data.

- It does not appear that data is exchanged when there are shifts in management / <u>ownership</u>. No official records of facility disruptions at the DSIA since 2010, as none were passed on from previous management. This seems to be a problem at other facilities as well.
- * <u>Relevant data was not easily obtained.</u> Facility information is not readily available and unearthing records could be a time-consuming task.
- * There is not a major emphasis placed on collecting and collating meteorological <u>data.</u> Meteorological (met) offices are at both international airports and wind gauges should be at both ports. However, it seems as if this data is not stored for record keeping purposes and the benefits of such a database should be further impressed upon them.
- * <u>Difficulty in establishing operational thresholds</u> Facilities seem to not necessarily be aware of those factors which limit their functionality. As a result, it does not appear that in general sufficient operational protocols are in place.
- <u>Difficulty in estimating 'down time' costs</u> Most facilities could not provide costs of impacts



Asset vulnerability to climate stressors: Operational Thresholds							
Aircraft Lift							
 Airports are generally more vulnerable to the impact of temperature rise because of the fact that hotter temperatures will require a longer runway for aircraft to achieve the same levels of lift. 							
	Airplane Model	STD	STD+15°C	STD+25℃	STD+35℃		
		15°C (59°F)	30°C (86°F)	40°C (104°F)	50°C (122°F)		
	Boeing 747	10,200 ft. (3110 m)	10,700 ft. (3,262 m)	12,400 ft. (3,780 m)	15,500 ft. (4,724.4 m)		
	Boeing 777	8,000 ft. (2,439 m)	8,400 ft. (2561 m)	n/a	n/a		
	Boeing 737	7,800 ft. (2,2377 m)	8,100 ft. (2,469 m)	10,100 ft. (3,078 m)	15,000 ft. (4,572 m)		
* The data suggests that both DSIA and NMIA will have to increase runway lengths by approximately 500m in order to accommodate their most frequently arriving aircraft, the 737, given annually increasing temperatures.							

Asset vulnerability to climate stressors: Operational Thresholds

Tarmac Exposure

On very hot days the tarmac can get very hot and the cover layer can become soft. This is exacerbated by the fact that temperatures on a dark tarmac can be typically 20°C to 30°C above air temperatures on a hot day. Many asphalt mixes will melt or become soft at 50°C, unless treated with special binders.



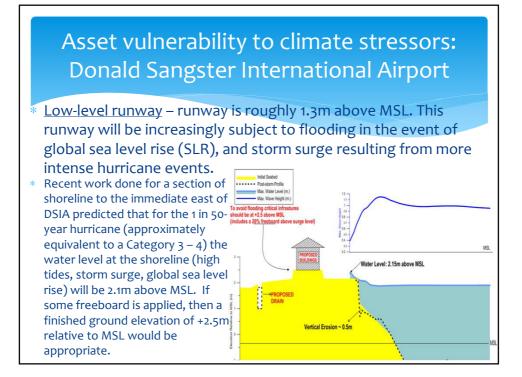
Energy Costs

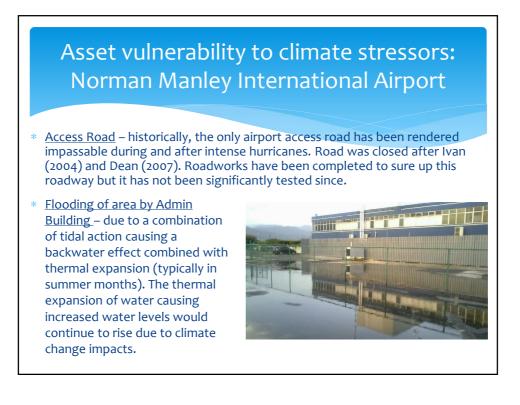
Energy costs associated with the HVAC systems of the facilities can be quite exorbitant. Higher temperatures put extra pressure on the HVAC system to maintain a habitable interior space. A direct relationship can be assumed between energy costs and warming i.e. the higher the temperature, the higher the energy costs and the more strain on the HVAC system.

Asset vulnerability to climate stressors: Operational Thresholds

Wind Speed				
Operational Condition	Associated Operational Threshold Value			
Aircraft unable to safely take off and/or	Commercial airports: sustained winds of 20 m/s			
land	General Aviation airports: 11.2 m/s			
Ships unable to safely berth	With winds of 12.8-18 m/s, discretion is applied			
	Winds ≥18 m/s force operational shutdown			
 <u>Precipitation</u> – decreased visibility could force shutdown (e.g. crane operators at KCT need good visibility) 				

* <u>Sea Level Rise</u> – increased inundation of runways, access roads and facility areas will directly correlate to increased shutdowns





Asset vulnerability to climate stressors: Historic Falmouth Cruise Port

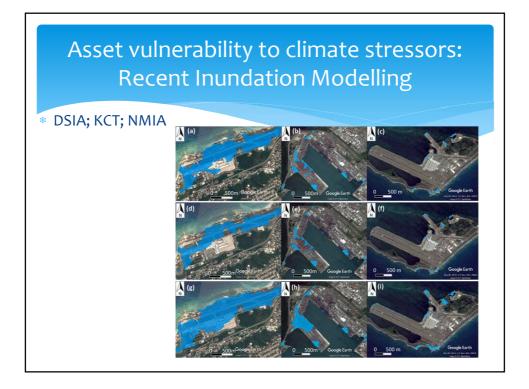
- Newest Facility subject to most recent design standards and codes.
- Poor Infrastructure in Falmouth – low-lying access roads and poor drainage facilities render some roads impassable. This hinders the tourists from leaving the port to pursue activities and thus have downstream economic impacts on tourism revenue. This scenario will worsen with SLR and worsening swell waves.



Asset vulnerability to climate stressors: Kingston Container Terminal

The KCT facility is judged to be vulnerable as follows:

- <u>Strong winds</u> once wind speeds exceed 25–35 knots, the Port Manager will require that
 operations cease, and that all cranes be tied down. With an onset of more intense storms, it is
 likely that the vulnerability of the port equipment to winds will increase.
- High waves –If the wave height reaches a point where it is unsafe for persons or cargo on board a vessel, the Harbour Master will take control and instruct all vessels to leave Jamaican waters; or approaching vessels are instructed not to dock.
- Strong Rainfall / Gully Outflow Because of its location close to the mouths of the Sandy Gully and Rio Cobre, debris from these water sources has been washed into the port during times of heavy rainfall. This has, in the past, halted operations at the port, and has required that specific interventions must be employed, using tugs and manpower, to clear away these debris jams. In the event of more intense rainfall events, the amount of debris washed down could possibly increase and could result in a longer downtime and greater effort to remove the debris to continue operations. This is, however, a societal issue.
- * Storm Surge / Inundation of Access Road Due to its location being fronted by the Kingston Harbour and neighbouring Hunt's Bay on its north-western side the access roads are vulnerable to flooding. In its history, there have been occasions when flooding of the access road has impaired access to the facility by staff which would affect its overall functionality. The low-lying access road is therefore further vulnerable to SLR because of the same threat of inundation.





Potential Adaptation Options: Donald Sangster International Airport

DSIA is vulnerable to climate change in that:

- Runway is low lying and will be increasingly subject to flooding due to GSLR, thermal expansion and storm surge resulting from more intense hurricanes
- * Temperature rise will require a longer runway for aircraft to achieve same levels of lift

To combat these effects, adaptation options can be employed, which include:

- * Raising of runway elevation at DSIA by ~1m. This will require rationalisation with ground elevations of surrounding facility.
- * Extension of the runway at DSIA to the west (i.e. seaward).

Potential Adaptation Options: Norman Manley International Airport

The NMIA is better suited to withstand effects and impacts of climate change as it is within Kingston Harbour and adjacent to extensive mangroves, which reduce the impacts of storm surges. Further, recent sea defence works along the access road have reduced vulnerability, but only built to withstand 1 in 50-year event (i.e. cat 3-4). New drainage improvements on the runway have also added to the flood-proofing of this facility.

There are still vulnerabilities (flooding of Admin area etc.) which were highlighted. Effects can be lessened by:

- * Extension of the runway at NMIA by 500m into the harbour
- * Inclusion of a Runway End Safety Area (RESA) in the extension
- * Raising the land area west of the NMIA Administration Building and near the fuel farm, to better mitigate GSLR and thermal expansion of the Caribbean Sea

Potential Adaptation Options: Historic Falmouth Cruise Port

- For the HFCP, threats and vulnerabilities are mainly from hurricanes when cruise ships would be steered away from this or any Jamaican port
- * Given the poor state of road and drains in Falmouth, visitors will have problems leaving this port after docking following intense rainfall as roads and drains will be damaged and/or blocked, flooding will be evident, and debris will cover the roads

To combat this, adaptation is necessary, specifically the upgrading of roads and drains in the town of Falmouth. This is more an issue for the government (Parish Council).

Potential Adaptation Options: Kingston Container Terminal

The KCT is vulnerable mainly to hurricanes, during which cranes have to be tied down and ships are directed to leave Jamaican waters. Further vulnerability exists where heavy rainfall brings debris from Sandy Gully and Rio Cobre into the port and tugs and manpower are needed to clear away debris jams.

To combat these effects, adaptation options can be employed, namely:

- Research into more effective stabilisation mechanisms for cranes.
- * Implementation of booms across Hunts Bay, or a dredged hole at the outlet of that Bay, to impound debris before it gets into KCT.

Potential Adaptation Options: National Level

Some national level strategies which could aid in adaptation cover a wide range of sectors and are outlined here.

- All of the facilities will further strain their HVAC systems when the temperature rises and there are more warmer days. This will result in further electricity consumption and fossil fuel use which further contributes to climate change. To address this cyclical pattern, the government could encourage the facilities to install and make use of other power sources such as photovoltaic (PV) cells (solar energy) or wind turbines (wind energy). The government of Jamaica has made some steps in this regard on a national level with the construction of wind farms and through other mechanisms.
- Some roadways in Jamaica date back several decades and are not built with proper drainage or even to current design code. Some roads which are valuable connecting roads between facilities are former river beds and are always scoured in heavy rainfall. On a national level, the government needs to re-examine its road network and make dramatic improvements to stormwater drainage and road height, so as to decrease vulnerability to SLR storm surge and more dramatic rainfall events. Staff, tourists and all persons using the facility rely on road use to access the transport facilities and the vulnerability of these access roads are directly related to the vulnerability of the facilities themselves.

Potential Adaptation Options: National Level

- The Meteorological Office of Jamaica (met. office) has the mandate for meteorological data collection across the island. However this office, perhaps because of lack of funding, does not have extensive storage capacity, neither do they have instruments deployed as widely as they should. A national initiative to increase the capacity of the met office, both in terms of data collecting equipment as well as storage volume, would be worthwhile. Records on sea level rise, rainfall over the years and many other parameters are lacking and hinder proper analysis by the CSGM.
- Gullies in Jamaica are severely polluted, oftentimes with disastrous environmental consequences, such as waste outpouring into the Kingston harbour and interfering with ships, as well as polluted waters affecting the swimming areas and coral reefs used recreationally. This can only be addressed on a national level. Strengthening the existing solid waste collection mechanisms would provide better alternatives for waste disposal. A public education campaign on the downstream effects of dumping in gullies would perhaps sufficiently retard this practice.

Potential Adaptation Options: National Level

 Generally, the Government of Jamaica needs to make more of an effort to put climate change and the seriousness of its impacts on the forefront of the minds of its citizens. It is felt that this issue is oftentimes side-lined and not given the thoughtful attention that it warrants. More public education campaigns, marketing and other public awareness efforts are required to push the need for climate change adaptation into the minds of the average Jamaican.

