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"Climate Change Impacts and Adaptation for Coastal Transport Infrastructure in Caribbean SIDS"

Climate Risk and Vulnerability Assessment Framework for Caribbean Coastal Transport Infrastructure

By

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Climate Risk and Vulnerability Assessment Framework for Caribbean Coastal Transport Infrastructure

Climate Change Impacts on Coastal Transport Infrastructure in the Caribbean: Enhancing the Adaptive Capacity of SIDS

May 25, 2017



United Nations Conference on Trade and Development

National Workshop - Saint Luci

Cassandra Bhat

Agenda

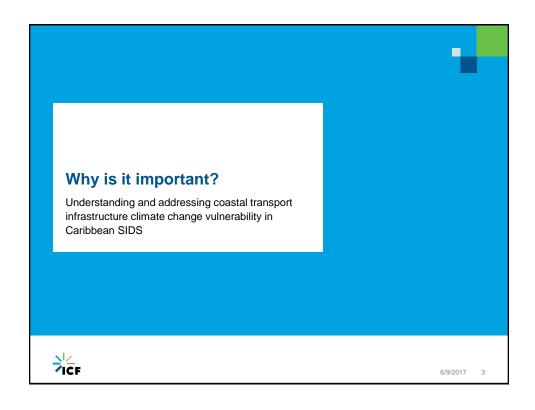
Understanding and Addressing Coastal Transport Infrastructure Climate Change Vulnerability in Caribbean SIDS

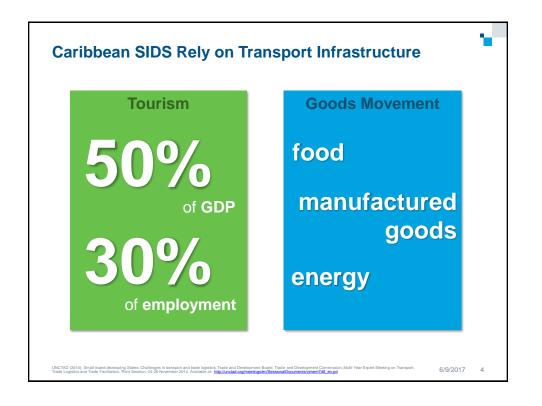
- Why is it important?
- Framework overview
- · Key steps

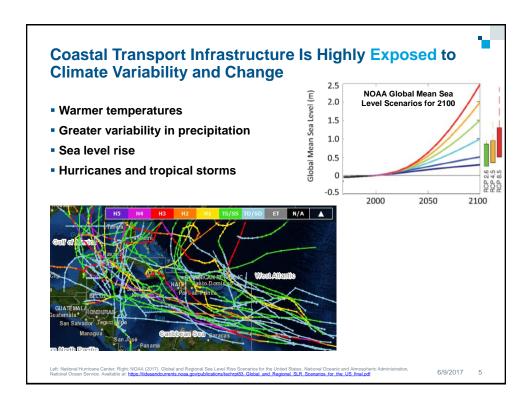












Coastal Transport Infrastructure Is Highly Sensitive to Climate Variability and Change



Climate change and extreme weather affect transport infrastructure

Historical climate events show the costs to and implications for transport services

 In 2015, Tropical Storm Ericka triggered flash flooding, slope failure, and debris generation in the Commonwealth of Dominica:

Transport Impacts Economic Impacts 60% of damages were to the

- transport sector Floods/landslides damaged 17% •
- of roads and 6% of bridges
- Both airports were flooded, damaging electrical equipment
- Roads and Bridges Damages: US\$288 million
- Airports Damages: US\$15 million
- Airport/Seaport Transport Sector Damages and Losses: US\$977,654
- Airport Operations Losses: US\$14.5 million to airlines and US\$80,000 to airports
- Airport shutdown impacted the tourism industry

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Reducing Transport Sector Vulnerability in SIDS is Critical

Disruptions to the transport network can have immediate and severe consequences on:

- Development goals of the island
- Economy
- Health and lifestyles of residents

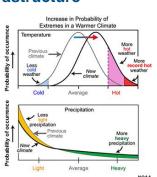
The challenge of maintaining these critical services is already significant and will only increase as the climate changes

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Considering Climate Information Can Increase Resilience of Coastal Transport Infrastructure

- Historically, climate-sensitive investments and decisions assumed "Stationarity"
- Stationarity = climate conditions remain the same when averaged over a sufficiently long time period
- However, climate model projections and observations indicate non-stationarity



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Considering Climate Information Can Increase Resilience of Coastal Transport Infrastructure Location and design of new infrastructure Location Elevation Drainage capacity Material Maintenance practices for existing infrastructure

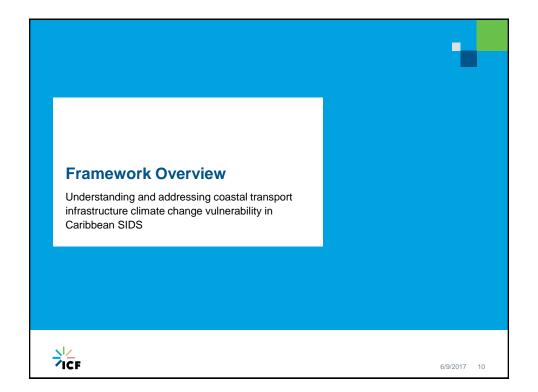
- Culvert maintenance Capital and maintenance investment priorities
- Operational adjustments
- Construction timing

Pavement repair

- Aircraft takeoff weights
- Emergency management scenarios
- Long-range planning

Build the economic case for *proactive* and *opportunistic* resilience investments

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Framework Goals



Provide a:

- Structured way for organizations in SIDS to approach climate change adaptation
- Flexible, practical approach that uses available data to inform decisionmaking
 - Framework outlines a continuum of approaches that can be used depending on data available

Audience: Port and Airport Managers in SIDS

By following the recommendations and steps in the methodology, transport managers can work towards identifying critical assets, current and future vulnerabilities, and potential adaptation strategies for the transport sector.

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Key Principles



#1: Keep the end goal in mind

The purpose of assessing vulnerability is to improve decision-making with respect to climate variability and change. If possible, identify specific decisions to inform.

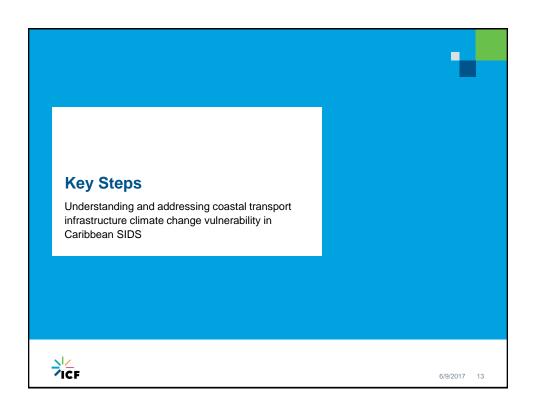
#2: Work within data limitations

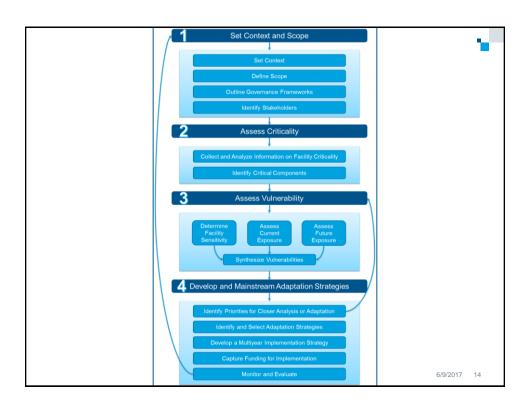
Data limitations—be they gaps in data on current assets, historical weather, future climate, or others—need not curtail adaptation efforts.

#3: Engage stakeholders

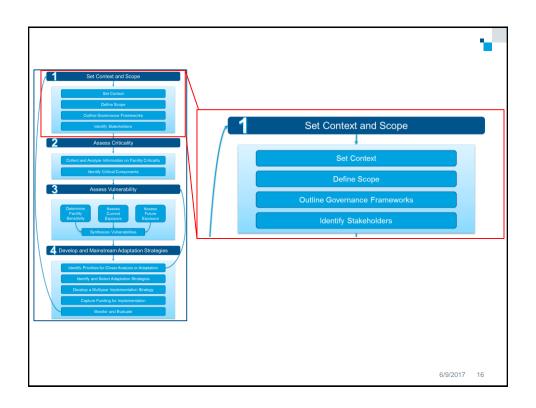
Stakeholder engagement is central to an effective climate change vulnerability assessment process and has multiple benefits, including:

- Help fill data gaps
- Build support for adaptation efforts
- Build capacity









1.1 Set Context



- What are the pre-existing stressors to the transport system?
- How does your adaptation effort fit into the development needs of the country?
- Who are the main agencies and individuals responsible for adaptation?
- What related work has been done so far?
- What decisions are we trying to inform?



Saint Lucia Case Study Example

Existing studies or assessments completed prior to the case study include:

- CARIBSAVE Climate Change Risk Atlas, Climate Change Risk Profile for Saint Lucia
- World Bank Report: Climate Change Adaptation Panning in Latin America and Caribbean Cities, Final Report: Castries, Saint Lucia
- Second National Communication on Climate Change for Saint Lucia

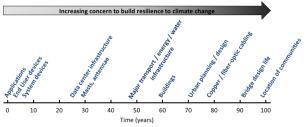
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1.2 Define Scope



Define the scope of the vulnerability analysis. Decide on:

- Physical Scope
 - What facilities to include? (e.g., focus on critical, likely to be vulnerable)
- Temporal Scope
 - What is the relevant time period for decision-making? What decisions are you trying to inform?



- Climate Scope
 - What climate stressors to include?

1.2 Define Scope



Jamaica and Saint Lucia Case Study Example

- Physical scope Four specific assets in each country were selected on the basis of their economic and cultural importance to each nation.
- **Temporal Scope** 2050s, to align with a 35-year long-term planning horizon, which corresponds with expected asset lifetimes and relevant long-term transport plans
- Climate Scope Focused on coastal hazards of sea level rise and tropical storms; secondary emphasis on inland flooding and extreme heat

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1.3 Outline Governance Frameworks



Outline the following for the selected transport facilities:

- Ownership and Operational Framework
- What entities own and operate the facilities, and to whom are they responsible?
- Legislative and Regulatory Framework
 - What laws or statutes govern the behaviour of the facilities?

Jamaica Case Study Example

The study team consulted with stakeholders to identify legislative or regulatory constraints on the airports, such as:

- Civil Aviation Regulations of 2004: requirements for operations of aerodromes
- Protected Areas Policy of the Palisadoes Peninsula: policy to protect the sensitive ecosystem

1.4 Identify Stakeholders



Develop a list of stakeholders to engage during the assessment process:

- Port and airport managers
- Port and airport authorities (e.g., Maritime Authority, Airport Authority)
- Private sector operators (e.g., ship owners, airline representatives)
- Asset owners and operators of interdependent infrastructure (e.g., energy, water)
- Government agencies overseeing transport, environment, natural development, and disaster preparedness
- Meteorological service
- Local or regional universities
- International or other organizations who have done related work

Benefits of engaging stakeholders include:

- Help fill data gaps
- Build support for adaptation efforts
- Build capacity to address risks

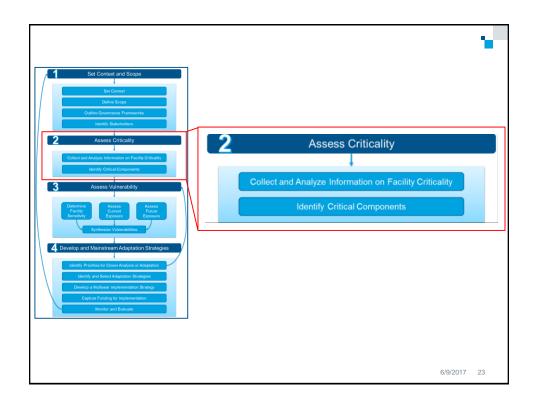
Tips for Engaging Stakeholders

- Establish regular communication protocols
- Establish clear requests for stakeholders

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Stage 2: Assess Criticality

Algorithms 1. 22





2.1 Collect and Analyze Information on Facility Criticality



Facility Operations Data

- Volume of passengers
- Value of cargo transported
- · Cost to replace or repair the facility

Interconnectivity Data

- Whether facility provides access to economic centers
- Whether facility is necessary for power or communications systems to operate
- Whether facility is necessary to maintain access to water or food supplies

Health/Safety Implications of **Facility**

- Whether facility is necessary for hurricane evacuation
- Whether facility provides access to hospital or healthcare

Economic Contributions Data

- Contributions of facility to tourism
- Contribution of facility to GDP
- People employed at the facility

Not all data will be available within a reasonable timeframe or level of effort

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2.2 Identify Critical Components



Define the relationship of different components to the functioning of the whole facility

Port components may include:

- Docks and berths
- Cranes
- Utilities
- Buildings and warehouses
- Access roads
- Personnel

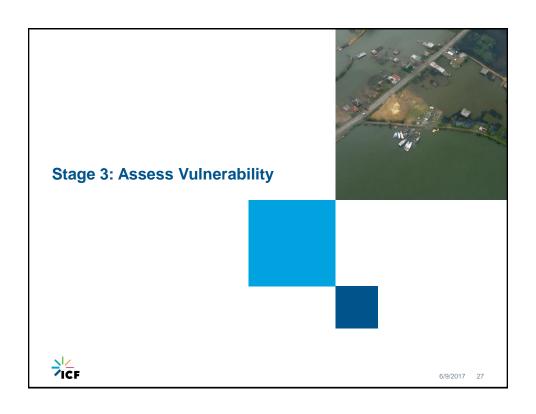
Airport components may include:

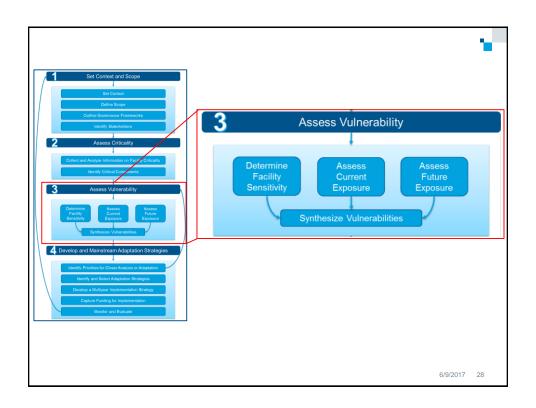
- Runways, taxiways, and aprons
- Terminals and other buildings
- Air traffic control
- Communication systems
- Access roads and parking lot
- Utilities
- Personnel

Jamaica Case Study Example

Critical components at Donald Sangster International Airport:

- Runway: This is the sole runway, therefore its operability is directly connected to the operability of the airport
- Access Road: The airport's access road is the only way of accessing the airport





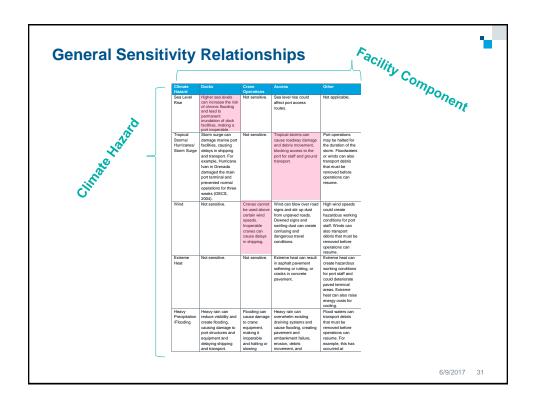
Choosing Between Vulnerability Assessment Methods Disadvantages Advantages Qualitative · Easily understandable • Does not communicate complex or less obvious Useful for prioritizing action aspects of vulnerability well · Relatively low cost to prepare · May be open to interpretation and therefore contain uncertainties • Does not directly imply the nature of adaptations Quantitative · Helpful for informing cost-benefit · Can be time and resource intensive • Can be long, technical, hard to follow and thus analyses of adaptation options • Takes advantage of available data not used effectively if sufficient outreach is not · Can communicate complex or less conducted obvious aspects of vulnerability · May not have all desired data Determine the approach based on the intended use of the assessment:

- To identify priorities for more detailed study
- To inform land use planning decisions
- To inform long-term facility plans
- To inform infrastructure investment decisions
- To build the economic case for adaptation
- To design adaptation strategies



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3.1 Determine Facility Sensitivity Sensitivity is the degree to which the facility is likely to experience direct physical damage or operational disruptions Establish General Sensitivity Relationships Establish Operational Thresholds Determine Impact of Crossing Thresholds



Establish Operational Thresholds

What is an operational threshold?

Level of weather conditions at which a facility or piece of infrastructure experiences disruption or damage

- In what conditions is the facility likely to experience damage or disruption?
 - Does the facility have official operational manuals that specify thresholds?
 - What conditions is it designed to withstand?
 - In which conditions has it been unable to operate in the past?
 - In which conditions has it been damaged in the past?

Why establish thresholds?

- Helps focus search for and analysis of climate data (historical and projected)
- Process for sharing and documenting critical institutional knowledge
- Informs monitoring and evaluation over time
- Helps develop practical estimates of risks over time

Establish Operational Thresholds

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 - In which conditions has it been damaged in the past?

Spectrum of Thresholds

- Heavy precipitation reduces visibility
- Waves overtop dock
- Very hot days threaten perishable goods
- Standing water on runway
- Cranes can't operate at wind speeds > 25 m/s
- Pavement designed to tolerate maximum seven-day temperature of 41.4°C (106.4°F)

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Examples

Identifying Thresholds: Aircraft Runway Length Requirements and Temperature

Individual aircraft manufacturers set minimum runway length requirements related to temperature:

- Identify the type of aircraft that use the airport or might use it in the future.
- For major aircraft categories, find airport specifications on the manufacturer's website.
- Read the tables for the elevation of your airport to determine how runway length requirements change with temperature.

Takeoff Runway Length Requirements by Temperature and Aircraft¹

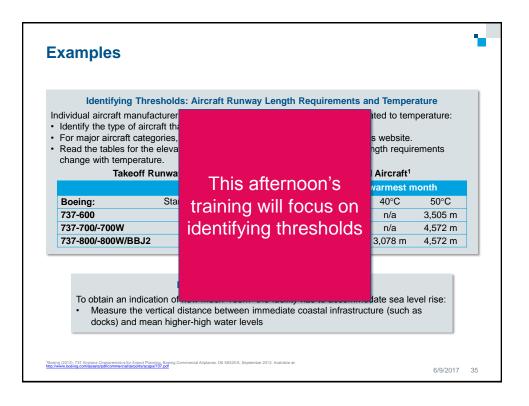
	Mean maximum daily temperature of the warmest month							
Boeing:	Standard Day: 15°C	30°C	37.2°C	40°C	50°C			
737-600	2,134 m	2,316 m	3,048 m	n/a	3,505 m			
737-700/-700W	2,804 m	3,048	3,810 m	n/a	4,572 m			
737-800/-800W/BBJ2	2,377 m	2,469 m	n/a	3,078 m	4,572 m			

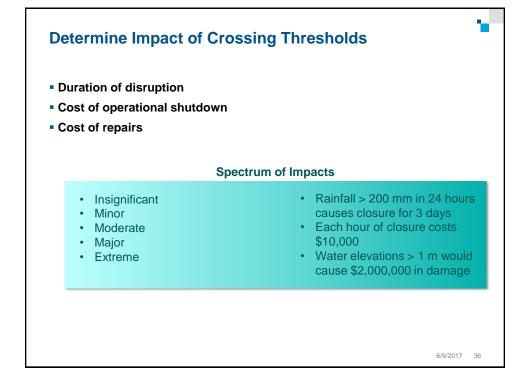
Identifying Thresholds: Sea Level Rise

To obtain an indication of how much "room" the facility has to accommodate sea level rise:

 Measure the vertical distance between immediate coastal infrastructure (such as docks) and mean higher-high water levels

Boeing (2013), 737 Airplane Characteristics for Airport Planning, Boeing Commercial Airplanes. D6-58325-6, September 2013. Available at: http://www.boeing.com/assets/pdf/commercial/airports/acape/737.pdf





3.2 Assess Current Exposure



How frequently the relevant sensitivity thresholds have been exceeded in the past?

- Meteorological data
- Anecdotal evidence/qualitative ratings
- Climate model hindcasts

Saint Lucia Case Study Example

The study team used climate model hindcasts to estimate how frequently the following thresholds were exceeded from 1970-1999:

- Heat Index over 30.8°C with relative humidity of 80%: 0.6 days per year
- Days with temperature > 31°C: 0.33 days per year
- Rainfall > 20 mm: 45.9 days per year

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3.3 Assess Future Exposure



Estimate how climate change could affect facilities in the future

Two main types of climate data:

- Temperature, precipitation, and other hazards



Sea level rise and storm surge

Tomorrow's training will elaborate on gathering climate data to determine exposure to temperature and precipitation using a variety of methods

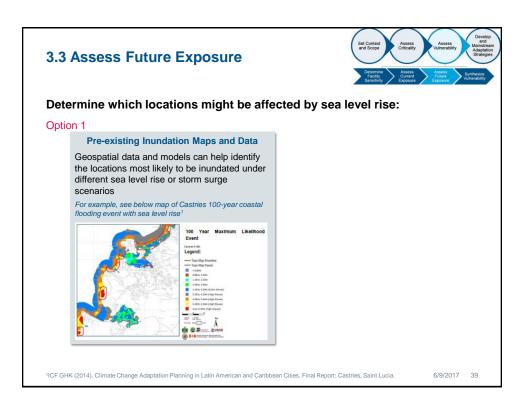


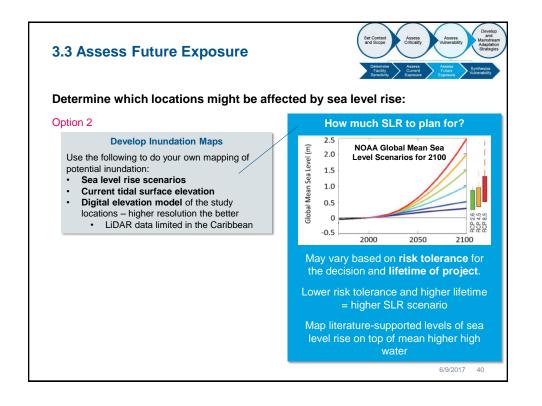
Determine Exposure to Sea Level Rise and Storm Surge

Determine how much sea level rise may be expected

Determine which locations might be affected using one of the following approaches:

- Review of pre-existing inundation maps and data
- · Inundation mapping
- **Qualitative assessment**









Determine which locations might be affected by sea level rise:

Option 3

Qualitative Assessment

Estimate potential flood risk areas using best available information and professional judgment.

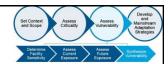
For example, meet with stakeholders to identify low-lying areas and places that historically flood during high tide events.



Photo credit: Cassandra Bhat, ICF







Quantitative Example

Identify how often operational thresholds are expected to be exceeded in the future and quantify impacts

Operational Threshold	Precipitation > 20 mm per day
Impact Description	Cranes at the port are unable to operate
Quantified Impacts	6 hours / \$60,000
Current Frequency	2 days/year
Future Frequency	4 days/year
Current Risk	12 hours / \$120,000
Future Risk	24 hours / \$240,000

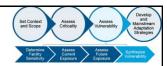
Qualitative Example

Combine the information on criticality, sensitivity, current vulnerability, and exposure to identify the potential vulnerabilities using a vulnerability matrix, risk matrix (below), qualitative ranking, or vulnerability profile

			Conse	quence of Ha	zard	
		Insignificant	Minor	Moderate	Major	Extreme
	Almost Certain	Medium	High	Very High	Very High	Very High
5	Likely	Medium	Medium	High	Very High	Very High
poo_	Possible	Low	Medium	Medium	High	Very High
Likelihood of Hazard	Unlikely	Low	Low	Medium	Medium	High
空气	Rare	Low	Low	Low	Medium	Medium

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3.4 Synthesize Vulnerabilities



Quantitative Example

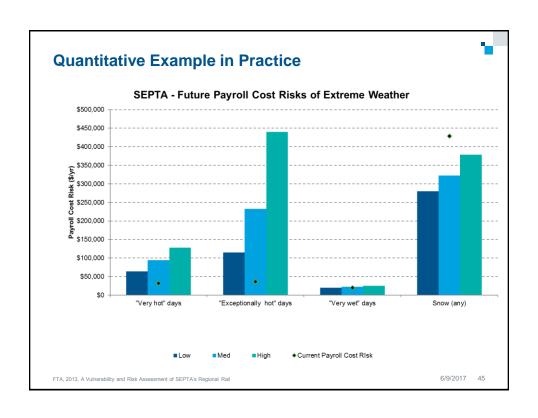
Identify how often operational thresholds are expected to be exceeded in the future and quantify impacts

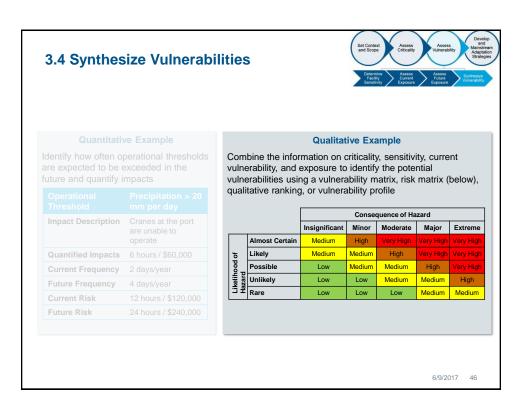
•
Precipitation > 20 mm per day
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6 hours / \$60,000
2 days/year
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24 hours / \$240,000

Qualitative Example

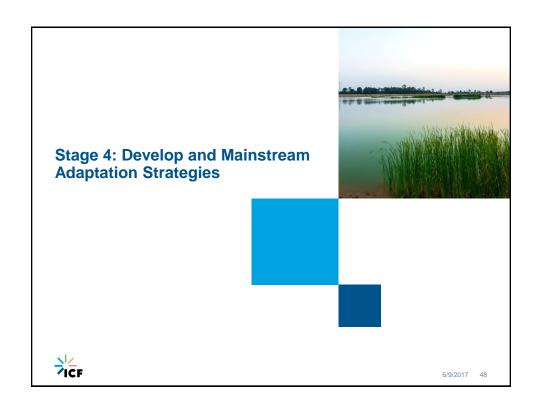
vulnerability, and exposure to identify the potential vulnerabilities using a vulnerability matrix, risk matrix (below), qualitative ranking, or vulnerability profile

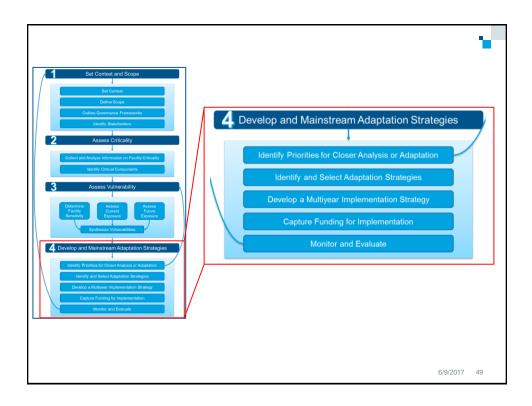
		Consequence of Hazard				
		Insignificant	Minor	Moderate	Major	Extreme
	Almost Certain	Medium				
jo	Likely	Medium				
poo_	Possible			Medium		
Likelihood Hazard	Unlikely			Medium	Medium	
= £	Rare				Medium	Medium





		Av	atiu Por	t, Rarot	onga, Co	ook Islands
CLIMATE EVENT	EXISTING RISK*1 Consequence (Impact) Likelihood Risk		YOUR UNDERSTANDING OF FUTURE CLIMATE RISK Consequence (Impact) Likelihood			
	(impact)	Likeliilood	Nisk	Higher Lower No Change	More Less No Change	Comments
High Wind (e.g crane safety, navigability)	Moderate	Likely	High	Higher	More	Tug boat most vulnerable. High wind - just shut down services/stay in port.
High Rainfall (e.g flash flooding in surrounding districts or site drainage issues)	Minor	Possible	Medium	Same	More	
High Waves (e.g navigability, sea supply chain, breakwaters etc.)	Moderate	Likely	High	Higher	More	
Temperature	Minor	Almost Certain	High	Higher	More	
Sea Level Rise	Moderate	Almost Certain	Very High	Higher	More	
Tropical Cyclone (e.g. combination of high winds, waves and storm surge)	Possible	Extreme	Very High	Higher	More	Years of cyclones. Lines boat and crane can be done within a day if conditions are ok. Tug can be brought in later if a bigger boat required. Once tug back in water takes about 4 hours to ballast the tug. NB in regards to 2005 cyclone- opened straight away and mess had to be cleaned up. Roofing was an issue that needed to be cleaned up and rocks removed. 1987 cyclone- was like a 100 year cyclone, whyder deverything on seaward part of wharf pushed into the harbour (none of it had been removed). Previous failings - all cargo needs to be taken off-site.





What is Adaptation?

Adaptation:

Process of adjustment to actual or expected climate and its effects, in order to moderate harm or exploit beneficial opportunities (IPCC)

Adaptation enhances resilience:

Capability to anticipate, prepare for, respond to, and recover from significant stressors with minimum damage



After a major flood, a pumping station in Santo Domingo was raised by the height of a person to avoid future impacts. (Source: ICF)

Recipe for Success in Adaptation Planning

- Serve now or later
- Augment as needed
- Variety of "flavors"



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4.1 Identify Priorities for Closer Analysis or Adaptation



What are the adaptation priorities? (from vulnerability assessment)

Where do you need further information in order to act?

- Further analysis is useful where the costs of adaptation could be high
- Some adaptation measures can be justified from economic, social, and environmental perspectives regardless of the future changes in climate

4.2 Identify and Select Adaptation Strategies



Strategic planning & policy

- Airport/port strategic plan
- Airport/port master plan
- Land-use planning
- Utility planning

Infrastructure development

- Infrastructure siting, design specifications
- Construction budget and schedule

Program management

Staff training

Operations & maintenance

- Maintenance schedules
- Annual maintenance budget

Emergency management & disaster risk reduction

- Worst case scenarios
- Proactive mitigation

Adaptation can apply to all levels of decision-making

Adaptation options may not be technologically innovative or climate change-specific; many will involve well-established technologies and management approaches applied wisely to address climate risks.

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4.2 Identify and Select Adaptation Strategies

Types of adaptation strategies

Process Enhancements

- Provide warnings of extreme temperatures to minimize heat stress
- risks for workers
 Plan for increased debris removal operations
- Adopt a post-disaster reconstruction plan
- Improve transition planning to ensure staff with more experience transfer their institutional knowledge to new staff
- Track data on impacts over time

Ecosystem Enhancements

- Support sustainable land use and development to avoid slope destabilization and landslides
- Plant vegetation around airport buildings to lower surface/air temperatures, and manage stormwater runoff
- Support beach nourishment, coral reef protection, and nearshore seagrasses to reduce coastal flood risk.

Engineering Enhancements

- Improve cranes' braking systems and wind speed prediction systems
- Elevate structures
- · Harden shorelines
- Protect exposed utilities
- Increase drainage capacity
- Install building energy efficiency improvements

Consider a range of adaptation options - one measure will rarely do it all





Identify adaptation strategies through:

- Collective brainstorming with system and asset managers as well as relevant stakeholders to collaboratively brainstorm adaptation strategies
- Exploring relevant adaptation strategies proposed for or implemented locally or elsewhere
- Seeking guidance from relevant experts from both inside and outside of the refuge

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4.2 Identify and Select Adaptation Strategies: Example



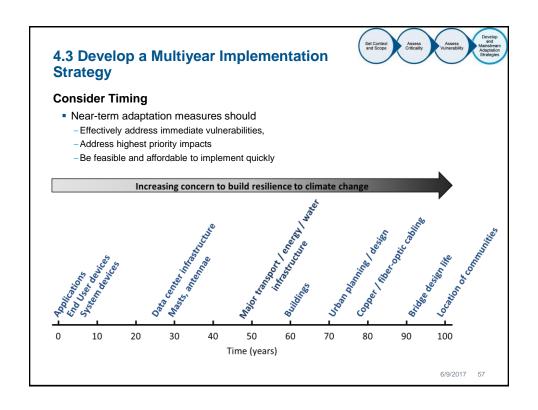
Port of Manzanillo¹

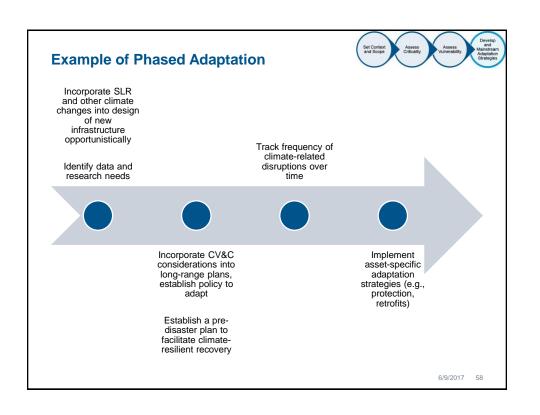
- A recent study analyzed the climate risks and provided an adaptation plan for the port.
- The recommended actions work within the context of planning at the Federal, State, and Municipal levels and provide a range of strategy types.
- The plan includes:
 - Measures that build adaptive capacity (Update plans for evacuation/business continuity during extreme events)
 - Operational Measures (Improve procedures for handling materials under adverse conditions)
 - Engineered/hard structural solutions (Upgrade sediment traps)
 - Ecosystem based measures (Continue efforts to preserve mangrove areas for natural flood defenses)
 - Hybrid measures (Adjust port facilities in response to changing customer demands and trade flows)

¹IDB (2015). Port of Manzanillo: Climate Risk Management (Final Report). September, 2015. Available at: https://publications.iadb.org/handle/11319/7649

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Example Process



- Identify adaptation options
- Check that you've identified a wide range of options
- Include a variety of types of adaptation measures?
- Include some that can be implemented quickly and some that will take time?
- Sort the adaptation measures into:
 - Near-term / simple to implement
 - Long-term / complex to implement
- Simplify complex measures
- Split into multiple measures or scale back?
- Phase through incremental steps?
- Identify near-term adaptation strategies
- Develop phase adaptation plan

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4.4 Capture Funding for Implementation



A variety of entities provide funding for climate change adaptation efforts

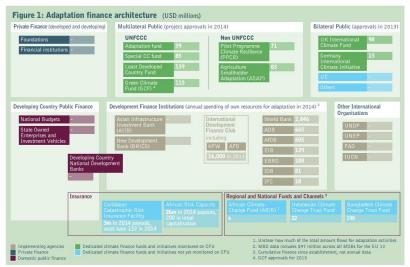


Figure source: Trujillo NC, Watson C, Caravani A, Barnard S, Nakhooda S, and Schalatek L (2015). Climate Finance hematic Briefing: Adaptation Finance. Climate Finance Fundamentals. December 2015.

4.5 Monitor and Evaluate



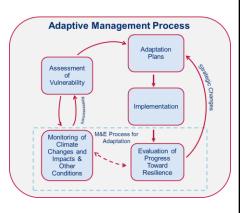
Establish a monitoring and evaluation implementation plan

Adaptive Management

 Iterative process for revisiting adaptation practices to adjust to changing conditions and increase resilience over time

Monitoring and Evaluation

- Considers unique factors related to climate-resilient development:
 - Changes in climate information / impacts
 - Unexpected observations in climate and non-climate stressors / impacts
 - New technologies / approaches that may be more effective



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Example Information to Track

Set Confext Assess Assess Vulnerability Develop and Mainsteam Adaptation Strategies

Climate Changes

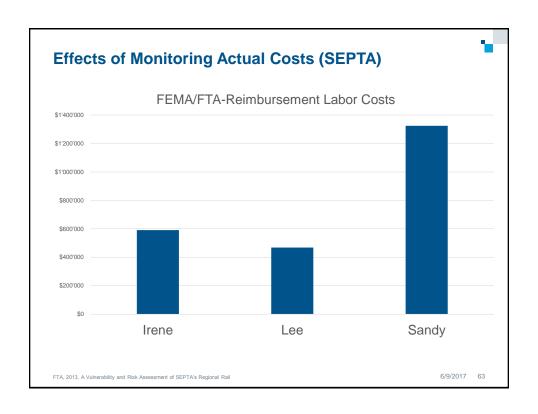
- Water levels
- · Frequency of threshold exceedance

Climate Impacts

- · Frequency of disruptions
- Duration of disruptions
- Cause of disruptions (e.g., heavy rain, heat, tidal flooding, storm surge)

Performance of Adaptation Strategies

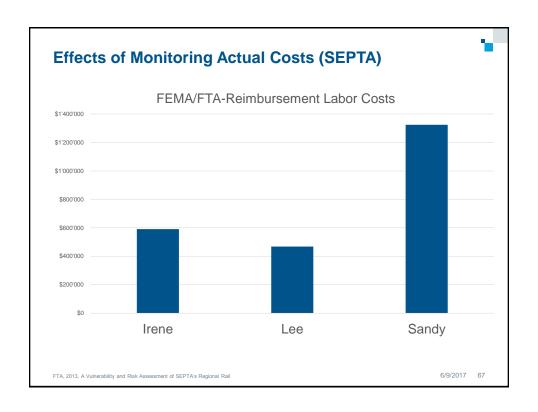
How do climate impacts differ before/after interventions?

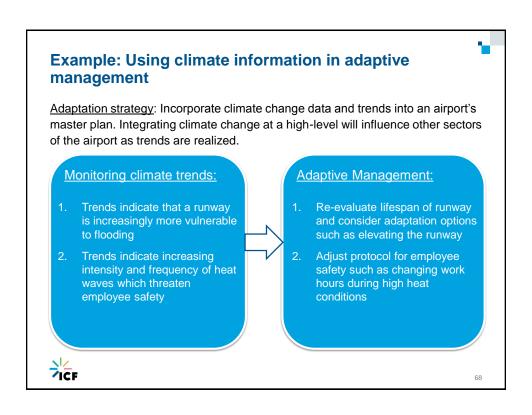














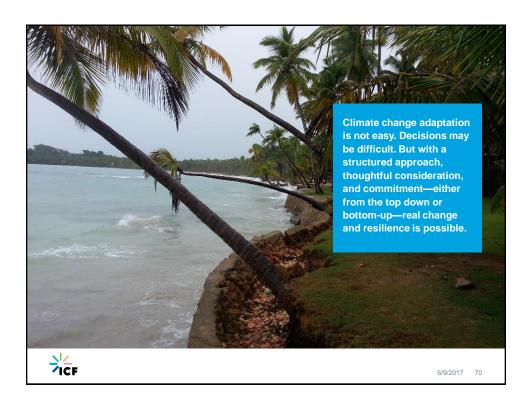


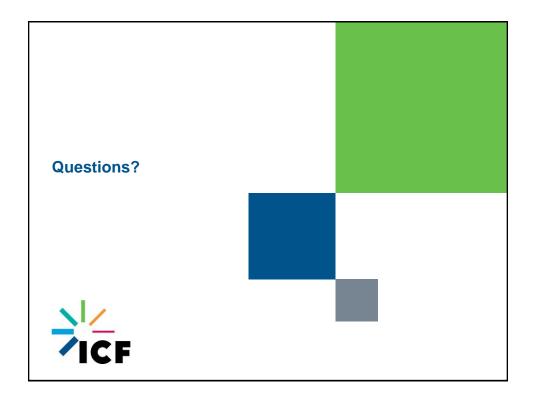
Climate Resilience is an Ongoing **Process**

- Adaptation measures take time and resources to implement
- Achieving "zero risk" to climate vulnerabilities is challenging
 - Reducing risk over time is the key to success
- Our understanding of future climate conditions continues to improve and change
- Objectives and challenges change over time

Adaptive Management: Learning by Doing

- Flexible, ongoing decision making
- Involves:
 - Reassessment of vulnerabilities over time
 - Versatile, scalable adaptation strategies
 - Assessment of progress in achieving resilience
 - Adjustments in adaptation as needed
- Incorporates new information and adjusts for uncertainty





Connecting Information and Decision-Making



- 1. What is the decision you are making? What problem needs to be addressed?
- 2. What are the key parameters of this decision?
 - For example: Geographic boundaries, time period affected, stakeholder needs,
- 3. What do you need to know to support this decision?
 - Example: To design a new runway, consider relevant climate conditions for the lifetime of the runway, and key design thresholds or safety factors
- 4. Incorporate climate information into the decision making process you already use
 - Example: When deciding where to locate the new runway, consider historic and projected climate conditions (e.g., maximum precipitation, streamflow, temperature) for different location options

Example Decisions



- We are planning to build a new runway to accommodate higher expected traffic. How long should the runway be? What elevation should it be? How much drainage capacity is needed?
- Should we update our annual emergency management exercises so that our worst-case scenario for storm surge accounts for recent and expected sea level rise?
- Should I change anything about how I maintain my pavement or other infrastructure?
- Will climate change affect any of the projects in our strategic or master plan?
- Do we need back-up or redundant transportation modes?
- Will climate change affect expected demand for tourism to the island?
- Do I need to create other coastal protections?

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